



# EUSALP

## 6<sup>th</sup> Meeting

### Action Group 4 Mobility

#### October 24<sup>th</sup>, 2017,

#### Bolzano/Bozen

#### Minutes

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#### **Agenda Topic 1 – Welcome & AG4 State of Play**

The Action Group Leader (AGL) **Patrick Skonieczki** welcomed all participants to the 6th meeting of the Action Group 4 and thanked the host, the Autonomous Province of Bolzano for hosting the meeting. The AGL gave a special welcome to first time attendants, Matteo Brumati (Piedmont), Alvisè Rossi (Veneto), Paolo Dileo (CEI), Christoph von Ach (General Secretary of the European Region Tyrol-South Tyrol-Trentino) as well as the external experts Daniel Sutter (INFRAS), Melanie Plangger (University of Innsbruck), Franziska Sielker (University of Cambridge) and the guests Kiev Albers (University of Innsbruck) and Miriam Sprenger (University of Dortmund).

The meeting started with the introduction of the meeting agenda and the State of Play presentation by the AGL **Mr Skonieczki** and **Johanna Thöni**, informing participants about the following points:

#### **Approval of minutes 5th AG4 meeting**

The AGL sent the final version of the minutes of the 5th AG4 meeting to the Action Group members. No further written or oral comment were presented, hence the minutes are considered as approved and will be published online in the Document Sharing Platform.

#### **Feedback on events attended by AGL & upcoming events**

The AGL provided an overview of past and upcoming events with involvement of the EUSALP AG4 (For further information, please refer to the presentation).

#### **EUSALP Annual Forum – AG4 Workshop 24.11.2017**

The first EUSALP Annual Forum will take place in Munich on 23 and 24 November 2017. In the frame of the forum each Action Group is represented with an exhibition stand in order to inform the forum visitors about the work of the AG. In order to raise awareness for the topic of transport and mobility in the Alpine Region, the AGL suggests developing and presenting a transport & mobility conflict map. The aim of the map is to illustrate the core challenges and points of conflict transport causes in connection with the environment, economy and society in the Alpine Region, using concrete examples. These conflicts are put forward by the AG4 members as part of the activity on public acceptance of modal shift (A3) of the AG4 Work Plan. The AG4 members gave their consent on using their handed in conflicts for the Conflict map.



Furthermore the AG4 is organizing a workshop on “moving in inter-connected transport systems”. Representatives from the Bavarian Ministry of Interior, Building and Transport, SBB (Swiss Railway), Austria Tech, DELFI e.V. and the Dolomiti UNESCO Foundation are invited as speakers to contribute with their expertise to the development of the AG4 project proposal (Interreg Alpine Space 3rd call) on promoting modal shift by connecting travel information systems across the Alpine Region, “STRIPE”. All AG4 members are welcome to participate in the Annual Forum in Munich.

### **STRIPE**

The project proposal STRIPE in the frame of the 3rd call of the Interreg Alpine Space programme was invited to the 2nd step. The project application deadline is the 20th December 2017.

### **ARPAF (Alpine Region Preparatory Action Fund)**

The ARPAF call for project proposals was published on 4 October 2017. The AGL had already informed AG4 members about the call. The deadline to present the project application is 29 October 2017. Tyrol as AG4 Lead joins the AG5 Lead in a project proposal on cross-border mobility. The project idea was already presented at the 5th AG4 Meeting in Trento. No further proposals were put forward by AG4 members.

The project aim is to establish an overview on commuter flows in the Alpine Region and to develop ideas in respect to infrastructure and soft factors, as well as to evaluate new opportunities offered by digitalization. It supports the EUSALP Action Plan under actions 4 and 5. Given the short application procedure and the very rigid eligibility criteria (horizontal collaboration between two Action Groups, maximum four partners etc.) but also the fact that the AG5 is the project lead partner and thus in charge for drafting the project proposal did not allow for a more detailed exchange with the AG4 members on the final project proposal.

**Marco Onida** (DG REGIO) as representative of the European Commission urges the AGL to share information with Action Group members and to guarantee a transparent approach. Furthermore Mr Onida pleaded with AGL to clearly draw a distinction between the roles of AGL and Land Tyrol as Tyrol that takes part in projects. The AGL will forward the final proposal to all AG4 members and acts in its role as ARPAF project partner as link between the project and AG4 members.

### **Next AG4 meeting:**

Several options to host the next AG4 meeting were presented: (1) AG4 members were invited to host the next meeting, (2) AG4 meeting during the opening of the Tyrolean EUSALP presidency on 7-8 February in Innsbruck or (3) coordinated meeting with the AG5 to foster the horizontal collaboration. No member came forward with a proposal thus the AGL will inform the members about the date and location of the next AG4 meeting.

**The next AG4 Meeting will take place on 15 and 16 March from noon to noon in Innsbruck.**

### **EUSALP AG4 Flyers:**

New EUSALP AG4 flyers in line with the EUSALP corporate identity have been developed. The flyer is currently available in English, Italian and German. With the support of the AG4 members the flyer can be translated also into French and Slovenian. The flyers are available on the document sharing platform and AG4 members are encouraged to use them as a communication tool to inform about EUSALP and AG4.



### **Publication of photos:**

The AG4 members are informed that the pictures taken during the meeting and Mobility Conference will be published online.

### **Agenda Topic 2 – Governance**

In the frame of the work package “Enhancing shared Alpine governance” of the AlpGov project, the AG4 is tasked to develop a **Governance Study on Mobility and Transport in the EUSALP**. The study has been tendered to the Innsbruck Center of European Research (ICER). The co-author **Melanie Plangger** took the opportunity to present the outcomes of the study and encouraged the AG4 members to bring forward further comments and suggestions that can still be considered prior to publication by the end of 2017.

The governance study itself includes an analysis of the legal framework at EU national level with the respective competences, as well as the identification of international regimes and non-state actors in the field of mobility and transport. The study provides a complete picture of actors, their competences and interests as well as already implemented projects in the Alpine Region. The analysis supports the AGL in developing cooperation and greater integration between the existing bodies and structures in the field of transport (3<sup>rd</sup> Objective of AG4). Furthermore, the study provides an analysis of the governance structures and cross-border capabilities through five criteria: mobilization, deliberation, legitimacy, institutionalization and continuity and provides specific recommendations for the AG4. Finally, a legal database including EU and national law of the EUSALP states has been developed which will be published and linked to the Platform of Knowledge (PoK). The topic of governance, how to involve stakeholders and the civil society with focus on youth, is a priority topic under the Tyrolean EUSALP presidency 2018 in the implementation of the EUSALP.

The suggestion to consider the topic on conflict management in international working groups brought forward by **Matthias Rinderknecht** (Switzerland) has been taken on board and will be considered by the author of the study.

To further deepen the aspect of governance and how EU integration is changing due to MRS, the external expert **Franziska Sielker** (Newton International Fellow of the University of Cambridge and research associate of the University of Erlangen-Nuremberg) presented her dissertation on “macro-regional integration – new scales, spaces and governance for Europe?” with the focus on Danube Region Transport Corridors. She encouraged strengthening the cooperation between existing macro-regional strategies on different levels. The full thesis can be downloaded [here](#). For further information on the content please refer to the presentation.

### **Agenda Topic 3 - A1 external costs**

**Daniel Sutter** (INFRAS) presented the outcomes of the [study on external costs in mountain areas](#) developed by INFRAS and Herry Consult on behalf of the AG4. The aim of the study is to provide a scientific basis for external cost in Alpine areas by updating the previous study GRACE (2006) and thus to validate and update the mountain factors for road and rail freight, with the focus on the Gotthard and Brenner corridor. The study focused on the cost categories air pollution, noise, nature



and landscape, accidents and climate change and provides new mountain factors which represent a necessary basis in the argumentation on the adjustment of tolls on mountain corridors with regard to the revision and following implementation of the Eurovignette Directive. The outcome of the study informs that the mountain factor is on average 4 times higher in mountainous areas. **François Lamoise** (France) informs about the study on external costs currently carried out by CEREMA, commissioned by the Working Group Transport of the Alpine Convention (see presentation of CEREMA during the AG4 Meeting on 14.02.2017 in Garmisch-Partenkirchen). In references to the AG4 study he points out, that the mountain factor in the Grace study was indicated with 5 whereas in the Eurovignette Directive of 2011 is set at 2. The study of WG Transport is expected to be finalised in May 2018 and should provide a further scientific basis for the revision of the Eurovignette Directive. The next meeting of the WG Transport takes place on 1 December 2017 in Paris. The AG4 is suggested to present the outcome of the AG4 study on external costs to identify further points of collaboration and to avoid duplication of work in this matter. The AG4 study will be finalized and published by the end of 2017.

### **Welcome Speech**

The Councilor of mobility of the Autonomous Province of Bolzano **Florian Mussner** welcomed the members of the AG4 and underlined the importance of the work of the Action Group and thus the growing responsibility of the AG4 as a platform to coordinate and harmonise activities in the Alpine Region.

### **Agenda Topic 4 - B1-B2 Toll Plus**

Under this agenda point the results from the feedback round on the support of the core elements of Toll Plus was presented. The survey amongst AG4 members was launched in July 2017 to gain better insight on critical aspects and on where further research is needed in order to continue with the implementation of the AG4 Work Plan activities B1/B2. The results of the feedback process are summarized in the presentation attached. Further input or feedback is welcome.

To further develop the Toll Plus proposal and to further take into account the regional dimension the iMONITRAF! network tendered a study on regional exemptions as a key element of the proposal, which will be presented and put up for discussion during the 2<sup>nd</sup> Mobility Conference on 25 October 2017 in Bolzano. Furthermore, the network Suivi de Zurich is currently analyzing the implementation of Toll+ at a national level; the in-depth report is expected to be published in the first quarter of 2018. **The next steps on this topic will be based on the outcomes of this study and hence postponed until 2018.**

### **Agenda Topic 5 – A3 Public acceptance Dialogue event**

The AG4 Work Plan activity A3 supports the public acceptance for modal shift for freight and passenger transport. The activity has been launched in July 2017 with a brainstorming exercise including all AG4 members to gain input for the development of a conflict map, presented by Helen Lückge und Jakob Dietachmair (CIPRA) during the 5<sup>th</sup> AG4 meeting in June in Trento. A number of concrete examples were handed out and the four following clusters on regional conflicts identified:



- Conflicts related to environmental pressures
- Conflicts related to passenger transport/bottlenecks of public transports
- Conflicts related to improving/maintaining attractiveness for tourism
- Conflicts related to capacity constraints of infrastructures and construction of new/expansion of existing infrastructures

The AG4 members gave their consent for the use of the regional and local conflict examples for the development of the conflict map, which will be published during the EUSALP Annual Forum in November 2017 in Munich. The map pursues the goal of informing the wider public about the complexity and importance of the topic on transport and mobility in the Alpine Region, based on the concrete conflict examples brought forward by the AG4 members. Furthermore, a comprehensive map allows the AG4 to identify shared conflicts and challenges and to develop in a further step a common approach beyond regional and national borders. Further input or feedback is welcome.

The second part of this agenda topic was introduced by **Jakob Dietachmair** (CIPRA) by presenting the Alpine Space Project “AlpInnoCT – Alpine Innovation for Combined Transport” and opening the dialogue event on combined transport, which provided an opportunity to discuss possible measures to promote combined transport and modal shift from road to rail in collaboration with the AG4. For more detailed information on the outcomes of the dialogue event, please refer to the minutes on the 2<sup>nd</sup> Dialogue event, provided by CIPRA.

#### **Agenda Topic 6- C1 – C2 – D1 Methodology for a systematic assessment of individual projects**

**Alberto Cozzi** (Friuli Venezia Giulia) provided an overview on the Interreg Central Europe project TalkNET, focusing on the optimization of terminal management and last mile connections to strengthen the efficiency of logistic nodes, their hinterland connections and related logistics services as well as the deployment of alternative fuels in these nodes. The project matches with topic C2 of the AG4 Work Plan.

**Andrea Rossetto** (Veneto) gave an input presentation to the development of the project assessment methodology by proposing two evaluation models for sustainability (“models of coherence” and “models of performance”). The AGL said that it will consider this input in the development methodology for assessing individual projects under topics C1, C2 and D1.

Based on the feedback given during the previous AG4 meetings, **Helmut Adelsberger** (InfraConceptA) provided a further developed proposal of a methodology for the selection of projects eligible for EUSALP AG4, focusing on the importance of projects of macro-regional added value, including links to the objectives of the Transport White Paper. All three presentations are available for download on the EUSALP AG4 online file sharing platform.

In the following discussion, **Mr Cozzi** highlighted the work already done in this field in the Danube Region strategy that could also be relevant for EUSALP. He further suggested developing a strategy reflecting the bigger picture (macro-regional level) in order to find a basis for the selection and evaluation of projects. **Mr Rossetto** added that the methodology should be kept simple with a limited number of indicators, relating to all three levels of sustainability (ecological, economic, and social). In reference to the three pillars of sustainability **Andreas Pichler** (CIPRA International)



considered this tool as outdated, given the fact that economic and social aspects are highly dependent on the environment which represents a limited resource and thus requires particular focus and protection in order to guarantee social and economic progress. **Mr Onida** put in question the macro regional added value of a project evaluation methodology focusing only on evaluation criteria and suggested a more strategic approach with the aim to not only identify already existing, but also to ensure access to new financial sources. The AGL **Ewald Moser** argued that the EUSALP Action Plan should be used as the basis for the work of the AG4. **Mr Rinderknecht** underlined that there might be no need for a detailed project evaluation scheme, but rather a list of key orientation guidelines and proposes to continue the implementation of this activity in subgroups.

In the context of project selection, the AGL informed about a recent meeting with representatives of Veneto to discuss the issue of the project proposal of the A27 motorway prolongation. A related exchange of position papers was also sent to the AG4. The AGL argued that the project should be excluded from the project list, as this cross-border project should first be agreed with the involved regions, notably Tyrol. The AGL asked for the members' approval on the exclusion of Veneto's project "Prolongation of motorway A27". Giovanni Campeol, Andrea Rossetto and Alvisè Rossi questioned the legitimacy of request. They claim that the project selection needs to be done in a methodological approach, further outlined in Mr Rossetto's presentation.

**After these statements a debate opened up with the following outcomes:**

**The AG4 members agreed instead that a task force should be formed. The task force should develop a proposal for a methodology for a systematic project assessment under the topics C1, C2 and D1 which should be brought to the AG4 decision. This would ensure a strategic added value to the contents of the EUSALP Action Group. The AG4 members agreed that meanwhile the discussion on proposed projects will be halted.**

**Additional documents to the Minutes are available for download on the online AG4 Document Sharing Platform:**

(File name: AG4 6<sup>th</sup> Meeting)

1. Meeting Agenda
2. Presentation by AGL: AG4 State of Play
3. Presentation by Melanie Plangger: GOV.MO.TALP Governance Study on Mobility and Transport in the EUSALP
4. Presentation by Franziska Sielker: Macro-regional integration -new scales, spaces and governance for Europe?
5. Presentation by Daniel Sutter (INFRAS): External costs in mountain areas
6. Presentation by Patrick Skonieczki on behalf of Helen Lückge: Results from feedback round „Support of core elements Toll+“
7. Presentation by Jakob Dietachmair: AlpInnoCT (A3 Public Acceptance & Pull Measures)
8. Presentation by Alberto Cozzi: Project TalkNET: an overview
9. Presentation by Andrea Rossetto: EVALUATION MODELS FOR SUSTAINABILITY OF PROJECTS IN EUSALP (Action Group 4)
10. Presentation by Helmut Adelsberger: A Methodology for the Selection of Projects Eligible for EUSALP AG4
11. Participants 6<sup>th</sup> AG4 meeting
12. Draft Minutes 6<sup>th</sup> AG4 meeting
13. Draft Minutes Dialogue Event with AlpInnoCT



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